

# SOUTH CAROLINA REVENUE AND FISCAL AFFAIRS OFFICE STATEMENT OF ESTIMATED FISCAL IMPACT (803)734-0640 • RFA.SC.GOV/IMPACTS

Bill Number:	S.0217 Amended by House Ways and Means Property Tax Legislative Subcommittee on September 4, 2020
Author:	Kimpson
Subject:	Hospitality Tax Expenditures
Requestor:	House Ways and Means
RFA Analyst(s):	Z. Payne
Impact Date:	September 11, 2020

## **Fiscal Impact Summary**

This bill would not affect state General Fund revenue in FY 2020-21 or any fiscal year thereafter. This bill would not impact local tax revenue but would add items to the list of project types that may be funded by hospitality tax revenues. This may result in the reallocation of existing hospitality tax revenue among additional permissible tourism-related projects.

## **Explanation of Fiscal Impact**

### Amended by House Ways and Means Property Tax Legislative Subcommittee on September 4, 2020

#### **State Expenditure**

The Department of Revenue reports that this bill would have no expenditure impact on the state General Fund, Federal Funds, and Other Funds.

#### **State Revenue**

Currently, a local governing body may impose, by ordinance, a local hospitality tax not to exceed two percent of the charges for food and beverages on the sales of prepared meals and beverages sold in establishments, or sales of prepared meals and beverages sold in establishments licensed for on-premises consumption of alcoholic beverages, beer, or wine. According to the latest data available from the *Local Government Finance Report*, as reported by local municipalities and published on November 5, 2019, local hospitality tax revenue totaled \$223,748,592 in FY 2017-18.

**Section 1.** This bill would amend Section 6-1-730(A) to add "control and repair of flooding and drainage at tourism-related lands or areas" and "site preparation, including, but not limited to, demolition, repair, or construction to be used for the items in this section" to the enumerated list of exclusive purposes the local hospitality tax revenue may be used. The addition of these items would not change or alter any existing taxes, tax rates, or fees, but the additional items would cause a competition among all of the exclusive purposes for use of the revenues and reallocate the existing revenue. This section would not affect state General Fund revenue in FY2020-21 or any fiscal year thereafter.

**Section 2.** This bill would add an appropriately lettered subsection to Section 6-1-730 to ensure that if the revenues are used to "control and repair of flooding and drainage at tourism-related lands or areas" the revenues must be expended exclusively on public works projects designed to

eliminate or mitigate the adverse effects of recurrent nuisance flooding, including that which is attributable to sea-level rise, or other recurrent flooding. Revenues must not be used to pay claims or otherwise settle litigation that may arise from time to time due to the harmful impacts of nuisance or other flooding.

Section 3. This act takes effect upon approval by the Governor.

#### Local Expenditure

N/A

#### Local Revenue

Because this bill does not change any existing taxes, tax rates, or fees, there would not be any change to local or municipal hospitality tax revenue. There may, however, be a reallocation of revenue among competing tourism-related purposes since the addition of the control and repair of flooding and drainage at tourism-related lands or areas would increase the number of eligible projects.

#### Introduced on January 8, 2019 State Expenditure

The Department of Revenue reports that this bill would have no expenditure impact on the state General Fund, Federal Funds, and Other Funds.

#### **State Revenue**

Currently, a local governing body may impose, by ordinance, a local hospitality tax not to exceed two percent of the charges for food and beverages on the sales of prepared meals and beverages sold in establishments, or sales of prepared meals and beverages sold in establishments licensed for on-premises consumption of alcoholic beverages, beer, or wine. Based on the latest data available from the Local Government Finance Report published by the Economic Research Section of the Revenue and Fiscal Affairs Office, reported local hospitality tax revenue totaled \$225,188,884 in FY2016-17. Also, a local governing body may impose, by ordinance, a local accommodations tax not to exceed three percent on the gross proceeds derived from the rental or charges for accommodations furnished to transients. Based on the latest data available from the Local Government Finance Report published by the Economic Research Section of the Revenue and Fiscal Affairs Office, reported local accommodations tax revenue totaled \$80,127,627 in FY2016-17. There is also imposed a two percent state accommodations tax charged in addition to the state five percent sales tax which must be credited to the political subdivisions of the state in accordance with Chapter 4 of Title 6 of the Code of Laws. Based on the latest data available from the South Carolina Department of Revenue, the reported two percent state accommodations tax revenue totaled \$72,032,863 in FY2017-18. Collectively, the total revenue available to local government bodies to be used for specific tourism-related purposes totaled \$377,349,374.

**Section 1.** This bill would amend Section 6-1-530(A) to add "control and repair of flooding and drainage at tourism-related lands or areas" and "site preparation, including, but not limited to, demolition, repair, or construction to be used for the items in this section" to the enumerated list of exclusive purposes the local accommodations tax revenue may be used. The addition of these items would not change or alter any existing taxes, tax rates, or fees, but the additional items

would cause a competition among all of the exclusive purposes for use of the revenues and reallocate the existing revenue. This section would not affect state General Fund revenue in FY2019-20 or any fiscal year thereafter.

**Section 2.** This bill would add an appropriately lettered subsection to Section 6-1-530 to ensure that if the revenues are used to "control and repair of flooding and drainage at tourism-related lands or areas" the revenues must be expended exclusively on public works projects designed to eliminate or mitigate the adverse effects of recurrent nuisance tidal flooding, including that which is attributable to sea-level rise, or other recurrent flooding. Revenues must not be used to pay claims or otherwise settle litigation that may arise from time to time due to the harmful impacts of nuisance or other flooding.

**Section 3.** This bill would amend Section 6-1-730(A) to add "control and repair of flooding and drainage at tourism-related lands or areas" and "site preparation, including, but not limited to, demolition, repair, or construction to be used for the items in this section" to the enumerated list of exclusive purposes the local hospitality tax revenue may be used. The addition of these items would not change or alter any existing taxes, tax rates, or fees, but the additional items would cause a competition among all of the exclusive purposes for use of the revenues and reallocate the existing revenue. This section would not affect state General Fund revenue in FY2019-20 or any fiscal year thereafter.

**Section 4.** This bill would add an appropriately lettered subsection to Section 6-1-730 to ensure that if the revenues are used to "control and repair of flooding and drainage at tourism-related lands or areas" the revenues must be expended exclusively on public works projects designed to eliminate or mitigate the adverse effects of recurrent nuisance tidal flooding, including that which is attributable to sea-level rise, or other recurrent flooding. Revenues must not be used to pay claims or otherwise settle litigation that may arise from time to time due to the harmful impacts of nuisance or other flooding.

**Section 5.** This bill would amend Section 6-4-10(4)(b) to add "control and repair of flooding and drainage at tourism-related lands or areas" and "site preparation, including, but not limited to, demolition, repair, or construction to be used for the items in this section" to the enumerated list of exclusive purposes the additional two percent state accommodations tax revenue may be used. The addition of these items would not change or alter any existing taxes, tax rates, or fees, but the additional items would cause a competition among all of the exclusive purposes for use of the revenues and reallocate the existing revenue. This section would not affect state General Fund revenue in FY2019-20 or any fiscal year thereafter.

Section 6. This act takes effect upon approval by the Governor.

# Local Expenditure N/A

#### Local Revenue

Because this bill does not change any existing taxes, tax rates, or fees, there would not be any change to local or municipal accommodations tax or hospitality tax revenue. There would,

however, be a reallocation of revenue among competing tourism-related purposes since the addition of the control and repair of flooding and drainage at tourism-related lands or areas would become an acceptable use of the tax revenue.

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Frank A. Rainwater, Executive Director